Deep Borehole Disposal of Nuclear Waste: Report from a Sandia-MIT Workshop on March 15, 2010 in Washington, DC.

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April 21, 2010

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Introduction

On March 15, 2010 Sandia National Laboratories and the Massachusetts Institute of Technology (MIT) brought together roughly two dozen experts in the field of radioactive waste disposal to identify research needs for deep borehole disposal of nuclear waste. After a series of presentations by the conveners, Bill Murphy and Dave Diodato of the Nuclear Waste Technical Review Board (NWTRB), Fergus Gibb (U. Sheffield), Bill Halsey (Lawrence Livermore National Laboratory [LLNL]), and Johan Swahn (Swedish Office for Nuclear Waste Review [MKG]), the attendees discussed research gaps and licensing and regulatory issues. The list of attendees, agenda, and presentations can be found below. A meeting summary follows.

Discussion

High priority issues that were discussed fall into 4 categories – Drilling, Retrievability, Site Characterization, and Licensing. Discussion summaries for each category follow

<u>Drilling</u> Special attention must be paid to drilling damage and the disturbed zone close to the borehole, and to the design of high integrity plugs, if the desired high assurance of sequestration is to be achieved. Plug/hole interfacing will be particularly important. A "welded-rock" zone for part of the plug may be a promising approach. The steel wall liner in the zone above the waste should be removed before sealing. Wider boreholes become expensive rapidly. Estimated drilling outlays are very approximate because of fluid material costs, and the lack of extensive experience in the 30-50 cm diameter range. Damage to spent fuel on the trip down should be prevented at all cost.

<u>Retrievability</u> Retrievability should be maintained through successful downhole insertion and up to the time the borehole is sealed. A slotted emplacement zone hole liner should be considered to facilitate grouting the liner to the hole

wall and to the canisters. This will also provide support against crushing of bottom-most canisters and permit use of the simplest configuration: filling a single-branch vertical hole in stages, allowing the grout (cement) to dry before inserting the next upper set of canisters.

<u>Site Characterization</u> Site and host rock and hydrology characterization before, during and post-drilling and loading operations is essential. Homogeneity and universality of features such as permeability, absence of geopressured zones and major faulting, will require explicit attention. The use of natural analogues and evidence such as U-Pb evidence of mobility can make major contributions. Core samples will be useful sources of data. There is a priority need for drilling both small and full-diameter boreholes for acquisition of key scientific information and also for demonstration of key engineering and procedural features.

<u>Licensing</u> The deep borehole approach could be difficult to license under regulations currently in effect in the US, which were written specifically for mined repositories.

Equally important were a number of engineering design and performance assessment principles recommended to guide future efforts:

- a) It is important to separate out and relegate aspects to the "it does not matter category" and distinguish between "want to know" vs. "need to prove."
- b) It is important to focus on and demonstrate generic applicability and not narrow the siting search to a unique best-of-all sites.
- c) Should significant quantities of radionuclides escape from the crystalline basement rock into high-permeability sedimentary overburden it should be conceded that one has lost the case for confinement assurance.
- d) The focus should be on the natural barriers, and not the harder to prove "artificial" barriers. Abnormal engineering enhancements will overly complicate the performance assurance effort. Simplicity is key.
- e) Retrievability should not be allowed to compromise safety.
- f) Avoid requiring full-scope re-affirmation on production holes.
- g) Expect surprises and a consequential evolution of requirements and features.

General research goals include:

- Define a detailed reference base-case concept with as few variations as practicable but including: extent of casing, total depth, maximum diameter, lithology (with sedimentary cover or not), plugging/seals design, and perhaps minimum downhole standards;
- II. Propose capabilities for pilot/prototypical holes to identify what is to be achieved and by when;

III. Identify what is needed for a compatible regulatory structure.

Bill Arnold	Sandia	Bill Murphy	NWTRB
Doug Blankenship	Sandia	Thomas Nicholson	NRC
Pat Brady	Sandia	Leonid Neymark	USGS
Dave Diodato	NWTRB	Mark Nutt	ANL
Mike Driscoll	MIT	Andrew Orrell	Sandia
Michael Fehler	MIT	Tom Peake	EPA
Fergus Gibb	U. Sheffield	Christine Pineda	NRC
Jim George	DOE	Dan Schultheis	EPA
Jack Guttman	NRC	Andrew Sowder	EPRI
Bill Halsey	LLNL	John Stuckless	USGS (retired)
Kris Jensen	MIT	Johan Swahn	MKG, Sweden
Richard Lester	MIT	Peter Swift	Sandia
Allison Macfarlane	George Mason Univ.	John Ullo	Schlumberger
Christopher Markley	NRC	Roald Wigeland	INEL

Table 1. Workshop Attendees

DOE = Department of Energy; EPA = Environmental Protection Agency; EPRI = Electric Power Research Institute; INEL = Idaho National Engineering Laboratory; NRC = Nuclear Regulatory Commission; USGS = United States Geological Survey. Note: NRC and EPA attendees were present at the meeting as observers

Workshop Agenda

When: March 15, 2010

Where: The Mayflower[®] Renaissance Washington, DC Hotel, 1127 Connecticut Avenue NW, Washington, DC, 20036-4301, (202) 347-3000.

Goals:

- 1. To develop and document a consensus on needed research for borehole disposal of nuclear waste.
- 2. To introduce the concept of borehole disposal to a broader range of interested observers, practitioners, and policy-makers in the nuclear waste field.
- 3. To engage knowledgeable people from outside the nuclear waste community with relevant technical expertise in developing insights into research needs for borehole disposal.

Schedule:

8.00-9.00 A.M. Overview, workshop goals (5 minute welcome: Andrew Orrell; 20 minute Engineering Overview Mike Driscoll; 20 minute Performance Overview – Peter Swift; 10 minute Workshop Plan - Pat Brady)

- 9.00-10.30 A.M. Panel 1: Criteria for siting and performance assessment (Lead: Bill Arnold; Kris Jensen)
- 10.30-12.00 P.M. Panel 2: Downhole engineering and design issues (Lead: Mike Driscoll; Doug Blankenship)
- 12.00-1.00 P.M. LUNCH

1.00-2.30 P.M. Panel 3: Regulatory and licensing issues (Lead: Peter Swift; Richard Lester)

- 2.30-3.30 Р.М. General discussion; prioritization of research needs (Leads: Richard Lester; Pat Brady)
- 3.30 p.m. Adjourn

Presentations





Current US activity

In 2009

US Support for Research on Deep Borehole Disposal

No.

New Observations from the Preliminary SNL Analysis

- All used fuel from the existing US LWR reactors could be emplaced in approximately 1000 deep boreholes
 SAU2009-4401 estimates that 109 300 MTHM of UNE
 - SAND2009-4401 estimates that 109,300 MTHM of UNF and HLW could be disposed of in ~950 boreholes
 Total costs are competitive with mined repositories
 - SAND2009-4401 estimates a very rough total program cost for the US of \$71B
 - Long-term performance is likely to be excellent
 SAND2009-4401 estimates peak doee from a single disposal borehole containing 400 PWR assemblies to be 10⁻⁰ merenyr (10⁻¹² mSvlyr), well below US and international standards

· Detailed cost analysis would be beneficial

requirements will be needed

needed

Consideration of changes in legal and regulatory

· Detailed analyses of engineering systems and

A full-scale pilot project should be undertaken

operational practices for emplacement are

Additional Observations from the

Preliminary Sandia Analysis (cont.)



Additional Observations from the Preliminary Sandia Analysis

 Further work is needed to test preliminary observations about long-term performance

 Historically, US evaluation of deep boreholes began in 1950s, extensive work in 1970s, again in 1990s

 Early work established the basics of the concept: context has changed, but science remains sound

- MIT: ongoing work led by Mike Driscoll

- Sandia: Lab-directed R&D beginning in 2009

 DOE Office of Nuclear Energy reopens Federal consideration of the concept of deep borehole disposal

- Scenarios with other release pathways
- Thermal-hydrologic-chemical-mechanical behavior of the borehole and surrounding rock should be modeled more accurately
- Seal design needs further basis
- Engineered materials that sequester lodine could
- Increase confidence in near-zero releases – Performance assessment analyses should address



Goals for the Workshop

From the workshop agenda

- To develop and document a consensus on needed research for borehole disposal of nuclear waste
- To introduce the concept of borehole disposal to a broader range of interested observers, practitioners, and policy-makers in the nuclear waste field
- To engage knowledgeable people from outside the nuclear waste community with relevant technical expertise in developing insights into research needs for borehole disposal

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Mike Driscoll – MIT

A Case for Disposal of Nuclear Waste in Deep Boreholes

Michael J. Driscoll Massachusetts Institute of Technology March, 2010



Favorable Aspects of Deep Boreholes

- · Reducing chemistry: guarantees low solubility
- Extremely low rock permeability and water content/mobility
- Not heat load limited
- Inherently modular: Drill as needed, pay as you go
- Widespread applicability can share international RD&D experience
- Simpler (but not trivial) to analyze: easier to understand case for safety assurance
- May be possible to separately license borehole technology and siting – analogous to process for standardized reactors
- Synergism with engineered geothermal systems (EGS)

March, 2010 A Case for Disposal of Nuclear Waste in Deep Romholes

New Technical Factors Favoring Re-evaluation of Deep Boreholes

- Improved oil/gas/geothermal drilling technology especially for enhanced geothermal systems: same rock, same depth
- Successful Swedish & Finnish repository siting same type of rock but in shallower (~500 m) mined repositories. Deep boreholes are slimmer, deeper (3 – 4 km) versions. Rock properties improve with depth (e.g., lower permeability)
- Improved host rock characterization methods: Again oil & gas developments. Both wide-field & downhole, e.g. seismic imaging, well logging

A Case for Disposal of Nucl Data Rombole

March 2010

March, 2010

Disadvantages of Deep Boreholes

- Harder to retrieve waste after final repository closure (but not impossible) (Advantageous for some waste classes)
- Cannot use for disposal of large intact contaminated components (not a pertinent goal?)
- Somewhat larger diameter than most other applications (i.e., 0.5 vs. 0.25 m); but can use smaller diameter for consolidated fuel or reprocessing waste forms

A Case for Disposal of Nuclear Wester Deep Someboles



Conceptual Model for Very Deep Borehole Disposal

Worth mentioning is a possible factor inhibiting research in this area - the prohibition in the US Nuclear Waste Policy Act of 1982, as amended in 1987, of the evaluation of disposal into granite; to quote Sec. 161:

(c) TERMINATION OF GRANITE RESEARCH. - Not later than 6 months after the date of the enactment of the Nuclear Waste Policy Amendments Act of 1987, the Secretary shall phase out in an orderly manner funding for all research programs in existence on such date of enactment designated to evaluate the suitability of crystalline rock as a potential repository host medium.

Target Downhole Properties
An important goal is setting specifications for necessary and sufficient rock and water properties for deep borehole
Will denote a sufficiency. They should be adapted to any re-the blab lead of second stated and at the same

A Case for Disposal of Nuclear Waste in Deep Romholes

March 2010

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Feature	Specification	Comment
Permeability	< 10 ⁴ Davay	To ensure low water movement veloci
Anoillary Goale: Poronity	< 1% by volume	% interconnected, and hydraulic diameter are also important, as
Water Content	< 1% by volume	contributors to low personability Follows from low perosity
Downhole Pressure	Close to Ethostatic or hydrostatic	To avoid expensive gradients
falinity Density Increase	> 40 g/kg	Threads bucyant vertical convection apparent on item.
F ₆ (potential relative to hydrogen electrode)	<-0.1 volt	Characterizes reducing nature of environment; assures low solubility
H (acid/base derectoristics)	>6<9	Also helps reduce corrector and maintain low solubility
Retardation Factor	> 100 for most species	Adsorption on rock reduces rate of transport by this factor

Summary/Conclusions/Recommendations

- Deep boreholes are worth reconsideration – especially as an alternative to transmutation
- Should exploit synergism with enhanced/engineered geothermal systems (EGS)

Bibliography of MIT Work

A Case for Disposal of Nuclear Weste in Deep Boreholes

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MIT Findings over Past 20 Years

Confirmative of work by others

March 2010

- Prospects are good for very effective sequestration
- The main escape threat is by transport in water Most challenging radionuclide is I-129
 - Weakest link may be borehole plug
- The approach appears to be cost-effective: <100 \$/kg</p> HM for ready-to-use hole (1 mill/kWhre fee is equivalent to ~400 \$/kg HM)
- The thermal loading is quite tolerable local max. rock temperature increase can be kept to 20° to 30°C

A Case for Disposal of Nuclear Weste in Deep Somholes

Some Priority Questions on Deep Borehole HLW Disposal

- 1) Is (nearly) all igneous continental bedrock (Le., "granite") similar with respect to key parameters (permeability, porosity, E_b, pH, salinity)?
- 2) Are of well logging methods currently adequate to measure these parameters in the range of interest of deep boreholes for HUW disposal?
- Are current remote survey methods (seismic, ground penetreting reder, grevimetric, EM) adequate for initial site screening?
- 4) What is the practical current limit on borehole diameter (e.g. ~ 0.5m?) and the cost vs. diameter dependence?
- 5) Can we do without borehole liners in deep high-integrity granite?
- 6) Is the higher reliance on geology and geochemistry and the lesser role of engineered defense in depth (e.g. canister materials), compared to shellower mind repositories, an acceptable strategy?
- How much emphasis should be placed on retrievability? 7)
- 8) Is there significant commonality with boreholes drilled for enhanced geothermal systems?
- 9) Are there any unique socio-political/licensing issues compared to shallower mined repositories?
- 10) What factors could complicate emplacement of seals (e.g. of concrete, clay, and asphalt) that have long-term permeability comparable to the host rock? 11) What, in your opinion, is the biggest obstacle to pursuing deep boreholes as a HLW
- disposal option?
- A Case for Disposal of Nuclear Waste in Deep Romholes March 10

Bill Arnold – Sandia



 Disposal capacity would allow disposal of projected U. S. spent nuclear fuel inventory in about 950 boreholes 5



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<u>Kristoffer Jensen – MIT</u>

Criteria for Siting and Performance Assessment

Kristoffer Jensen

Criteria for Siting

- Technical Siting Criteria
- Impervious crystalline rock suitable basement rock must have extremely low permeability
 - A good indicator for the isolative strength of basement rock is the age of groundwater.
- Far from volcanic and seismic activity.
- Cool rock. As a guideline, temperatures should be below 100°C at 3km depths to prevent overheating of waste assemblies and to make the site unattractive for geothermal development.
- · Homogeneous horizontal geology free of vertical fractures

	Value
Type	Granitie: Precambrian, Plutonie crystalline
Density: p. kg/m ⁵	2600
Bent capacity: Cp, kUkg *C	0.79
Thermal Conductivity: k, W/m °C	2.6
Thermal Diffusity: $\alpha = \frac{k}{\rho_{TP}}, \frac{m^2}{yr}$	40
Geothermal Gradient: "Ckm	15
Perosity, %	< 0.1%
Permesbility, m ²	< 10 ⁻¹⁵ (- 10 ⁻⁹ Dascy)
Lithostatic Pressure (.og x 10 ⁻³), MPa/km	25.5
Uranium Content, ppm	3
Poisson Ratio, p	0.2
Youngs Modulus, E. MPa	50,000
Mechanical Strength in Compression, MPa	> 100
Fensile Strength, MPa	~ 10
Coefficient of linear thermal expansion, at*, cm/cm*C	8.0 x 10 ⁻⁶

Useful Site Pre-Screening Maps

Maps	Utility
Precambrion Basement Presence	Shows where access to stable granitic rock is easiest
Sediment Thickness over Bedrock	_
Borehole Sites	Provides geological information: but need to avoid vertical
Oil & Ges Exploration	water conduits
Heat Flow, Geothermal Gradient	Want to minimize hole bottom temperature, and avoid
Temperature at Depth	areas attractive for geothermal use
Rock Stress, Faulting	Regions to avoid
Volcanic Activity	
Earthquake Activity	
CO ₂ Emissions	Indicative of human presence
Population Density	
Precipitation, Aquifer Locations	Prefer dry regions
Prior Glaciotion	May be preferable to avoid
Rail, Road, Water Transportation	Want convenient access to site for construction and
Routes	emplacement
Sources: USGS: www.usgs.gov	
or www.metionalatlas.go	N
AAPG Publications	
USGS/NASA GRACE I	Project
www.world-stress-msp.	org

Borehole Wide-Area Survey Methods

	Method	Information
	Visual	Starfage water, topography
	Gravimeter	Rock density, hence extent of granitic plutons
	Magnetometer	Location, size, shape of rock masses
	Geoelectricity	Location, size, shape of rock masses
	Ground Penetrating Radar	Depth of sedimentary overburden, underground aquifers
	Radiometric	Radionctive constituents help in site delineation, assessment of uniformity
Terrestrial	Visual	Local faulting, water, absence of attractive resources, human labitation, vegetation
	Seismic stratiography (surface and shallow hole)	Depth of sedimentary overburdes, underground fruiting, intrusions, aquifers
	Precipitation and soil water content	Threat of water intrusion, lack of attesctiveness for farming and hobitotion
	Surface heat flux	Rough estimate of subtemperature

William Murphy and David Diodato – NWTRB

Except where otherwise indicated, the views expressed are those of the authors and should not be construed as findings or recommendations of the U.S. Nuclear Waste Technical Review Board.





Fergus Gibb – Univ. of Sheffield





- 1. SAFETY
- 2. COST-EFFECTIVENESS
- 3. ENVIRONMENTAL IMPACT
- 4. SMALL 'FOOTPRINT'
- 5. SITE AVAILABILITY
- 6. DISPERSED DISPOSAL
- 7. FLEXIBILITY
- 8. INSENSITIVE to COMPOSITION
- 9. LONGEVITY
- 10. EARLY IMPLEMENTATION
- 11. ACCEPTABILITY ?





Peter Swift – Sandia



Regulatory and Licensing Topics Relevant to Deep Borehole Disposal of Spent Nuclear Fuel and High-Level Radioactive Waste in the United States

SNL-MIT Workshop on Deep Borehole Disposal

March 15, 2010 Washington DC



The Nuclear Waste Policy Act (cont.)

- Special provisions potentially relevant to deep boreholes
- Sec. 161(d): Additional site criteria specific to crystalline rock should such sites be considered at
- any time after enactment
- "seasonal increases in population"
- · "proximity to public drinking water supplies,
- including those of metropolitan areas; and"

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Impacts on tribal lands

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The Nuclear Waste Policy Act

- No disposal options other than Yucca Mountain are possible without amending the NWPA
- Soc. 113(c)(3): "If the Secretary at any time determines the Yucca Mountain site to be unsuitable for development as a repository, the Secretary shall...
- (F) report to Congress [within 6 months with a] recommen for further action, ... including the need for new legislative authority." endation
- If Yucca Mountain does not receive a construction license, no federal Interim storage options are possible without amending the NWPA
 - Sec. 148(d)(1): "construction of such facility may not begin until the Commission has issued a license for the construction of a repository under section 115(d)."

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The Nuclear Waste Policy Act (cont.)

Retrievability

- Sec. 122. "Notwithstanding any other provision of this subtile, any repository constructed on a site approved under this subtile shall be designed and constructed to permit the retrieval of any spent nuckar fuel placed in such repository, during an appropriate period of operation of the facility, for any reason pertaining to the public health and safety, are the environment, or for the purpose of permitting the recovery of the consonically valuable contents of such spent fuel. The Secretary shall specify the appropriate period of retrievability with respect to any repository at the time of design of such repository, and such aspect of such repository and proved or disapproval by the Commission as part of the construction authorization process under subsections (b) through (d) of section 114." [emphasis added]

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- Ethical, social, and political considerations are probably beyond the scope of this workshop
- Two quotes to consider
- "The introduction of provisions for retrievability must not be detrimental to long-term safety. Thus, for example, locating a repository at a depth that is less than optimum from a longrepository at a depth that is less than optimum from a long-term safety perspective in order to facility retrieval is unlikely to be acceptable...* (NEA201, forwarability and frediwedlity in Geologic Disposed of Redioective Wester. Reflections at the International Level) - *... deep borehole systems may not be the best choice if permanent and interversible disposal is not intended.* (Briedy et al., 2000)

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Implications for Deep Borehole Disposal (cont.)

- Any new standards are likely to be based on annual dose or risk
- Consistent with IAEA guidelines and recommendation of the 1995 National Academies report on Yucca Mountain standards
- Any new standards are likely to extend to 1
 million years
- Consistent with recommendation of the 1995 National Academies report on Yucca Mountain standards

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- It may be appropriate for new standards to reconsider
 - Human Intrusion scenarios
- Retrievability

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Dose

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- Emphasis on low annual dose or risk

- dose or rick Can be open-ended in time (or to peak doce) Uncertainty in human behavior (e.g., water use and dief) is large Encourages dilution and gradual release as well as isolation
- Encourages smaller initial Inventories
- Foouses on uncertainty in barrier system performance - No benefit for dilution

Cumulative Release

function of time

- Emphasis on Isolation Meaningful only for specified time period
 Allowable limit is a

Normalization to initial inventory (as in 40 CFR 191) removes incentive for smaller repositories

Table 2. Long-term research questions developed and prioritized (1
being most important) by the workshop attendees.

Order	Research Question
1	Design of a Pilot: Shallow for testing emplacement engineering; Full depth to
	prove it can be done and recovered (Both actual diameter). Establish nature
	and role of field-scale pre-emplacement pilot testing.
2	Borehole sealing/drilling: What happens if you can't seal the borehole? How
	many holes will fail/be abandoned? Rock welding?
3	Geochemistry: Uranium mobilization evidences, extent of coring and analysis?
	Paleohydrologic indicators; natural analogues. Note: this is a part of a larger
	groups of methods to interrogate hydrogeochemical stability. Fracture filling
	stability, heterogeneity, effect on performance, sensitivity to drilling (mud
	compatibility)
4	Drilling: Assess the link between drilling and disturbed rock permeability. Show
	that borehole environment and performance is not deleteriously perturbed by
	drilling/emplacement.
5	Reliability and Surveillance: How to demonstrate: bentonite in the annulus,
	bridge plug emplacement and performance, sensor performance and sensor
	parameter targets
6	Hydrology: Establish lithologic heterogeneity controls over large-scale fluid
	convection in borehole disturbed zone.
7	Waste Form: Ordinary casing?, high quality stainless steel? something else?
	Fuel consolidation (thermal load)
8	Downhole Testing : What tools are missing? E.g. acoustic and electromagnetic
	techniques that allow continuous surveillance of vertical fluid motion.
9	Geology: Geopressured zones at depth: How to detect/predict/pre-screen?
	How to show when/if it doesn't matter.
10	Drilling: Establish value of casing all the way down?
11	Performance: Glacial effects