Knowledge Preservation for Repository Systems

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Outline

- Knowledge Management vs Knowledge Preservation
- Yucca Mountain Project Knowledge Preservation – case study
- Sandia National Laboratories (SNL) Knowledge Preservation for Nuclear Weapons – case study
- NEA-OECD Sponsored Records, Knowledge and Memory (RK&M) Project Overview
- NEA-OECD Sponsored Repository Metadata (RepMet) Project Overview
- Conclusion
Knowledge Management:

- Encompasses efforts directed at compiling, organizing, and leveraging an organization’s knowledge to support organizational goals, (continuity, profitability, efficiency, etc.)

- For repository systems, includes the following:
  - Technical, well understood, (certain) physical/chemical characteristics (waste packages materials, waste forms, corrosion, and waste locations);
  - Less well understood (uncertain) characteristics, (natural fluid flow, volcanism, other low probability events);
  - Very poorly definable characteristics, (cultural influences, societal characteristics)
Knowledge Preservation

- For repository systems envelops both classic subdivisions of knowledge; **explicit** knowledge, and **tacit** knowledge
  - **Explicit** knowledge includes information that is readily codified into a tangible form, i.e., documentary material (reports, analyses, memos, videos, email, databases, etc.) that may be retained in a wide variety of media (paper, film, electronic, etc.)
  - **Tacit** knowledge is knowledge that we as individuals possess, but is not readily codified.
    - More difficult to codify, if possible at all
    - Examples include technical, societal, or cultural processes that pertain to substantial organized efforts (large engineering projects)
Media for Knowledge Preservation

- Pervasive problem that overshadows all attempts at knowledge preservation, especially those attempting to preserve knowledge for centuries or even millennia as in the case of repository post-closure information\(^1\)

- Paper objects have traditionally served as the media for important information.

- Technological advances are clearly directing preservation efforts to electronic forms...but these are not immune to obsolescence.
  - While ease of web-based publishing has greatly enhanced the dissemination of information, inevitable changes in the web construct lead to international efforts to secure continued access to scientific and technical literature in the nuclear field\(^2\)

\(^2\) IAEA, 2008, Web Harvesting for Nuclear Knowledge Preservation, IAEA Nuclear Energy Series No. NG-T-6.6, Vienna
Yucca Mountain (YM) Project
Knowledge Preservation Case Study

- June of 2008 the U.S. Department of Energy (DOE) submitted a license application to the U.S. Nuclear Regulatory Commission for a high-level waste repository located at YM
  - > 20 years of scientific investigations into the feasibility and safety of disposal of high-level radioactive waste and commercial spent nuclear fuel at YM

- March of 2010 DOE began to terminate YM activities per the direction of the current Administration
  - July 2010, all YM site-related technical studies were ended

- Because licensing proceeding had not come to a clear cut conclusion, several organizations, including Sandia National Laboratories, moved to preserve the scientific, technical and procedural information from the YM Project
NRC’s rules required population of a Licensing Support Network (LSN) to facilitate legal discovery for the adjudicatory licensing hearing.

- LSN is an electronic system, established by the NRC and operated by the NRC's Atomic Safety and Licensing Board (ASLAB) panel.
- Purpose to provide internet access to documents that may be used as evidence in the NRC's review process and licensing proceedings.

Information to support licensing was preserved by NRC, in addition to the DOE and support organizations.

Rigorous records management provisions were imposed by DOE throughout the project.

- Collection of information maintained by DOE’s Legacy Management office is the most comprehensive YMP collection.
Knowledge Preservation Systems for the Yucca Mountain Project that preserve *Explicit* knowledge include:

- NRC ADAMS (Agency Document and Management System) Collection
- NRC ASLAB LSN (Licensing Support Network) Collection
- DOE Legacy Management Collection
- Sandia National Laboratories (Yucca Mountain Project Lead Laboratory)

Time constraints did not permit collection, codification or preservation of the *Tacit* knowledge of the hundreds of participants in the YM project.
SNL Nuclear Weapons

Knowledge Preservation Case Study

- SNL emerged from World War II’s Manhattan project\(^3\)
- Through the 1940’s, nuclear stockpile was small, consisting of a few hand-crafted devices modeled on the Fat Man design used in World War II.
  - As cold war progressed from the 1950’s through the end of the 20\(^{th}\) century, the US developed a larger stockpile of nuclear weapons of multiple designs
  - SNL primary mission continues to be to provide the science and technology to maintain and certify the nuclear stockpile
- Ability to certify safety, security and operational capabilities of the stockpile are made even more difficult since the banning of nuclear weapon testing in 1996

1990’s, SNL recognized there were no new weapons designs on the horizon and designers of the weapons over the prior 40+ years were leaving SNL and entering retirement.

- Challenge to maintain expertise to sustain the nuclear stockpile and the capability to respond to changes in the threat environment.
- SNL and DOE require storage and maintenance of all design and test drawings and documents (*Explicit* knowledge), but SNL had no way of capturing and preserving *Tacit* knowledge of the weapons designers.
- In the 1990’s and early 2000’s, much of this *Tacit* knowledge of retiring weaponeers >1,500 hours of video was gathered and placed on the Sandia Classified Network.
- For over a decade, this captured *Tacit* knowledge resided on servers, available but unused.

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In 2012, retirees reviewed the lengthy tapes, identifying and categorizing short (5-10 minute) synopses (video clips) for inclusion into a web based “YouTube” like application.

Sandia Weapons Channel created
SNL Nuclear Weapons
Knowledge Preservation Case Study - Continued

- Sandia Weapons Channel, while an important component of the knowledge preservation at SNL, is not the only component of the Knowledge Preservation Project
- All phases of the Nuclear Weapon Knowledge Cycle are currently being addressed in SNL’s knowledge preservation activities
- As a weaponeer passes through early, middle and senior stages of their career, the Nuclear Weapon Knowledge Cycle repeats itself.
  - Goal to minimize lost knowledge that would be leaving the organization
  - Nuclear Weapon Knowledge Cycle shown in next slide
Records, Knowledge & Memories

NEA-OECD RK&M Sponsored Project

- International consensus that geologic repositories represent the best known method for permanently disposing of used nuclear fuel and high-level radioactive waste, without putting a burden of continued care on future generations.¹

- Repositories are conceived to be intrinsically safe, there should be no intention to forgo, at any time, knowledge and awareness of the repository or waste that it contains.²

- The OECD sponsored “Project on Preservation of RK&M Across Generations,” initiated in 2010, identified specific products and actions over the years 2010-2014


Preservation of records, knowledge and memory (RK&M) need to be integral parts of the phases of repository development process from pre-siting all the way through site characterization, licensing, operations of waste emplacement and post-closure monitoring and management.

Challenge to knowledge preservation for repository development phases is exacerbated by the time frames from start to finish, which may extend over hundreds of years.
October 2012, Integration Group for the Safety Case of Radioactive Waste (IGSC) 14th Annual Meeting in Paris:
- Proposal for data management was made.
- Identified usefulness of a review of the data types and preservation methods that different national programs are currently using.
- DaMa project initiated.

September 2013, Data Management (DaMa) project held first meeting:
- Participation included Belgium, France, Germany, Hungary, Japan, Spain, Sweden, the United Kingdom and the United States
- “...Aim of this project is to create a metadata registry that can be used by national programmes to manage their repository data and records in a way that is harmonized internationally and is suitable for long-term management...”
January of 2014, the first RepMet meeting was held in Paris

The scope of the RepMet project includes:

- Id of methods and protocols for repository data and metadata
- Justification of sufficiency of metadata
- Relationship to safety assessment models
- The role of metadata in 'handshake' between data providers and data users
- Id of methods, protocols to guarantee persistence of procedures in time
- Guideline for proposed data/metadata management
- Data auditability, verification methods
Conclusion

- Knowledge Preservation related to an eventually successful nuclear repository project will be of inestimable value.

- Projects like this require a historian or knowledge management entity that is explicitly responsible for Knowledge Management and Knowledge Preservation, as well as, a defined process for capturing not only Explicit, but also Tacit knowledge from participants.

- We should not leave future generations wondering: ‘How did they move those enormous stones into place to build the pyramids?’